

Message Text

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ORIGIN IO-10

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USIE-00 INRE-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

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S/S - MR. ORTIZ

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 094390

E.O. 11652: GDS

TAGS: PFOR, UR, UN

SUBJECT: PEACEKEEPING GUIDELINES

REF: A) USUN 1226; B) USUN 1269; B) STATE 88618

1. REPORT OF APRIL 15 QUADRIPARTITE MEETING (USUN 1226)
SEEMS TO INDICATE THAT SOVIETS ARE DETERMINED PUSH FOR
ACCEPTANCE OF THEIR MAJOR TENETS WHEREVER POSSIBLE IN
DISCUSSING DRAFT GUIDELINES. SO FAR WE HAVE DETECTED
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LITTLE GIVE ON THEIR PART CONCERNING KEY ASPECTS OF PEACE-
KEEPING PRINCIPLES. THIS MAY CONFIRM OVINNIKOV STATEMENT
IN JANUARY (USUN 46) ABOUT INFLEXIBILITY OF MOSCOW
STANCE. IN VIEW OF THIS SOVIET POSTURE, WE BELIEVE IT

IMPORTANT FOR USDEL IN GENERAL TO REITERATE AND MAINTAIN US POSITION WITH EQUAL VIGOR. US REPRESENTATIVE'S STATEMENT IN SPECIAL POLITICAL COMMITTEE ON NOVEMBER 19, 1974 INDICATED WHERE US MIGHT SHOW SOME FLEXIBILITY, BUT WE HAVE YET TO RECEIVE ANY COMPARABLE STATEMENT OR RESPONSE FROM SOVIET SIDE. FOLLOWING IS SPECIFIC GUIDANCE FOR CERTAIN ASPECTS OF DRAFT GUIDELINES WHICH MAY ARISE AT APRIL 24 QUADRIPARTITE MEETING.

2. RE ART. 29 COMMITTEE IN ART. 4 OF GUIDELINES, WE COULD SUPPORT EITHER US AMENDED VERSION OF FRENCH

PROPOSAL (PARA 7.B OF USUN 1200) OR NIGERIAN PROPOSAL (PARA 3 OF USUN 1269). MILITARY EXPERTS COULD BE INCLUDED AS ADVISERS ON DELEGATIONS REPRESENTED ON AN ARTICLE 29 COMMITTEE, AND FOR PERMANENT SC MEMBERS THESE EXPERTS COULD BE THEIR MILITARY STAFF COMMITTEE REPRESENTATIVES. ESSENTIAL ELEMENTS OF US POSITION ARE THAT A) ESTABLISHMENT OF ART. 29 COMMITTEE BE ENTIRELY DISCRETIONARY (WITH NO PRESUMPTION THAT ONE WOULD OR SHOULD BE ESTABLISHED) AND B) THAT IT BE ENTIRELY ADVISORY AND WITHOUT DECISION MAKING OR VETO POWERS.

3. RE GUIDELINES DRAFT ART. 5 ON MILITARY STAFF COMMITTEE, WE CONTINUE BELIEVE THIS SHOULD BE DELETED (PARA 8 OF STATE 161939 OF JULY 25, 1974). HOWEVER, SINCE THIS IS CANADIAN PROPOSAL, USDEL NEED NOT INITIATE SUCH ACTION BUT IF QUESTION DISCUSSED SHOULD STATE US POSITION.

4. RE GEOGRAPHIC DISTRIBUTION, US POSITION REMAINS AS OUTLINED IN PARA 5 OF STATE 88618. IN SPITE OF LANGUAGE USED IN UNEF MANDATE, WE BELIEVE REFERENCE SHOULD ONLY BE ALONG LINES "SHOULD TAKE INTO ACCOUNT" OR "WITH DUE REGARD TO" "EQUITABLE GEOGRAPHIC DISTRIBUTION" WITHOUT PHRASE "AGREED PRINCIPLE".

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5. REGARDING ROLE OF SECRETARY GENERAL, AS CONTAINED IN DRAFT ARTICLE 6 OF GUIDELINES, PREVIOUS US PREFERRED ALTERNATIVE 3 NOW APPEARS TO BE SOMEWHAT OUT OF DATE. WE THEREFORE SUGGEST NEW ALTERNATIVE ALONG FOLLOWING LINES: "THE SECRETARY GENERAL DIRECTS PEACEKEEPING OPERATIONS BY VIRTUE OF THE POWERS INVESTED IN HIM UNDER THE CHARTER AND UNDER THE AUTHORIZATION AND DECISIONS OF THE SECURITY COUNCIL." DEL SHOULD NOT AGREE TO LANGUAGE WHICH WOULD COMPROMISE PRINCIPLE THAT SYG HAS INDEPENDENT AUTHORITY REGARDING PEACEKEEPING WHICH IS NOT DELEGATED FROM SC.

6. REGARDING ARTICLE 7, WE AGREE WITH USDEL VIEW THAT

ALTERNATIVE 3 IS OUT OF THE QUESTION AND SHARE YOUR DOUBTS
ABOUT THE LANGUAGE IN THE FIRST TWO ALTERNATIVES IMPLYING
THAT SC MAY BE ISSUING CONTINUOUS "INSTRUCTIONS" TO SYG.
WE TEND TO PREFER THE SECOND ALTERNATIVE, PREFERABLY
WITHOUT THE REFERENCE TO "INSTRUCTIONS." KISSINGER

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